



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

GREG COX
First District

DIANNE JACOB
Second District

KRISTIN GASPAR
Third District

RON ROBERTS
Fourth District

BILL HORN
Fifth District

DATE: September 11, 2018

XX

TO: Board of Supervisors

SUBJECT

AUTHORIZATION TO ADOPT A RESOLUTION TO ACCEPT AND ADMINISTER STATE HOMELESS MENTALLY ILL OUTREACH AND TREATMENT FUNDS AND A RESOLUTION TO DECLARE A SHELTER CRISIS IN THE UNINCORPORATED AREA OF THE COUNTY OF SAN DIEGO (DISTRICTS: ALL)

OVERVIEW

The State of California recognizes the growing need to allocate significant investments to address the current homelessness crisis in California. As such, State government has provided unique and flexible funding opportunities that are intentionally broad to allow local communities to develop programs that meet specific identified needs.

The Enacted State Budget includes \$50 million for the Homeless Mentally Ill Outreach and Treatment Program, supporting outreach and services to people who are homeless and have a serious mental illness. The allocation to San Diego County is \$4,246,000. The Health and Human Services Agency, in cooperation with public safety partners, proposes to use this unique opportunity and flexible funding to serve people that are homeless, have a serious mental illness, and are involved or at risk of becoming involved in the justice system.

In addition, the California Homeless Coordinating and Financing Council has made \$500 million available in the State of California through the Homeless Emergency Aid Program (HEAP). The HEAP block grant program is designed to provide direct assistance to cities and counties to provide immediate one-time funding for emergency homeless activities. From these funds, \$18.8 million is allocated to the San Diego region's Continuum of Care (CoC), the Regional Taskforce on the Homeless, to distribute to cities, the County of San Diego (County) and providers within the region via an application process. The State of California requires a shelter crisis declaration for each city or county applying for funds through the CoC and homeless service providers wishing to be considered eligible for the funds must have a shelter crisis declaration in the jurisdiction in which they provide services. Funding received would be used to augment and enhance the continuum of shelter and service options currently available in the unincorporated areas of San Diego County.

Over the past several years, the Board of Supervisors (Board) has made significant investments in outreach, treatment, and housing services to people experiencing mental illness and

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homelessness. Efforts including the \$25 million Innovative Housing Trust Fund, identifying excess County properties to build affordable housing, Whole Person Wellness, the Drug Medical Organized Delivery System, Project One for All, and Stepping Up illustrate the County's commitment to ensure people who are homeless or at-risk of homelessness can become housed and sustain housing. Pursuit of funding to support outreach, engagement, and shelter will further these efforts and build upon the significant work being done in the region.

Today's actions request the Board adopt a Resolution to accept funding for outreach, engagement, and related services to serve people that are homeless, have a serious mental illness, and are involved or at risk of becoming involved in the justice system and authorize the procurement of comprehensive care coordination services. Additionally, today's actions request the Board adopt a Resolution declaring a Shelter Crisis in the unincorporated areas of San Diego County. This declaration will allow the County and providers operating in the unincorporated areas of the county to apply for funds under the Homeless Emergency Aid Program.

This aligns with the County's *Live Well San Diego* vision by ensuring that vulnerable populations have assistance and support to access services to most appropriately meet their needs.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Adopt a Resolution entitled AUTHORIZATION TO ACCEPT AND ADMINISTER STATE HOMELESS MENTALLY ILL OUTREACH AND TREATMENT FUNDS.
2. Adopt a Resolution entitled A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO RELATING TO DECLARING A SHELTER CRISIS PURSUANT TO SB 850 IN THE UNINCORPORATED AREA OF SAN DIEGO COUNTY.
3. Authorize the Agency Director or designee, Health and Human Services Agency, to apply for and accept State of California Homeless Emergency Aid Program funds.
4. Authorize the Agency Director or designee, Health and Human Services Agency, in consultation with the Department of Purchasing and Contracting, to issue Notices of Funding Availability; publish notices, award contracts; execute agreements; amend existing contracts as needed to reflect changes to services and funding; execute certification forms; prepare and execute all necessary documents for the submittal, regulatory processing and implementation; and take any other actions necessary for projects associated with State of California Mentally Ill Outreach and Treatment Program and Homeless Emergency Aid Program.
5. In accordance with Section 401, Article XXIII of the County Administrative Code, authorize the Director, Department of Purchasing and Contracting, to issue Competitive Solicitation(s) for the Mentally Ill Outreach and Treatment Program funds and Homeless Emergency Aid Program funds; and upon successful negotiations and determination of a

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fair and reasonable price, award one or more contracts for a term of one initial year, with up to three option years and up to an additional six months if needed; and to amend the contracts to reflect changes in program, funding, or service requirements, subject to the availability of funds and the approval of the Agency Director, Health and Human Services Agency.

6. Establish appropriations of \$4,246,000 in Services and Supplies, Health and Human Services Agency for the Homeless Mentally Ill Outreach and Treatment Program based on funding from the Homeless Mentally Ill Outreach and Treatment Program through the State of California Department of Health Care Services. **(4 VOTES)**

FISCAL IMPACT

Funds for Homeless Mentally Ill Outreach and Treatment Program are not included in the Fiscal Year 2018-20 Operational Plan for the Health and Human Services Agency (HHSA). If approved, this request will result in costs and revenue of \$4,246,000 for the Homeless Mentally Ill Outreach and Treatment Program in Fiscal Year 2018-19. The funding source is State revenue allocated by the California Department of Health Care Services.

Funds for the Homeless Emergency Aid Program (HEAP) are not included in the Fiscal Year 2018-20 Operational Plan for the HHSA. If approved, this request will allow HHSA to apply for and receive HEAP funding to be distributed by the San Diego region's Continuum of Care (CoC). HHSA will return to the Board to request approval for additional appropriations if needed.

There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT

N/A

ADVISORY BOARD STATEMENT

On September 6, 2018, the Behavioral Health Advisory Board received an overview of the Homeless Mentally Ill Outreach and Treatment Program funding availability and proposed services as an informational item.

BACKGROUND

The Board of Supervisors (Board) has made significant investments in outreach, treatment, and housing services to people experiencing mental illness and homelessness. In 2017, the Board established the \$25 million Innovative Housing Trust Fund to increase the number of affordable housing units in the region. In addition, six County properties were identified with the potential to build affordable housing.

People who are homeless or at-risk of homelessness may be experiencing mental illness or trapped in the cycle of addiction which hinders their ability to become housed and sustain

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housing. Whole Person Wellness provides comprehensive care coordination for people who are homeless with complex physical and/or behavioral health needs including a serious mental illness, substance use disorder and/or a chronic physical health condition. Through the Drug Medi-Cal Organized Delivery System, the County is providing supportive housing for people receiving treatment services for substance use disorders who are homeless. In 2016, Project One for All was established to provide outreach, treatment, and housing to people who have a serious mental illness and are experiencing homelessness. Approximately one-third of the population in the County jails are under psychiatric care and many of these individuals may have also experienced homelessness. In 2016, the Board adopted a resolution committing to “Stepping Up,” an initiative supported by the National Association of Counties to reduce the number of adults with mental illness in jail.

The State of California recognizes the growing need to allocate significant investments in mental health services and to address the current homelessness crisis in California. As such, State government has provided unique and flexible funding opportunities that are intentionally broad to allow local communities to develop programs that meet specific identified needs.

Homeless Mentally Ill Outreach and Treatment Program

The Enacted State Budget includes \$50 million for the Homeless Mentally Ill Outreach and Treatment Program, supporting outreach and services to people who are homeless and have a serious mental illness. The allocation to San Diego County is \$4,246,000. The Health and Human Services Agency, in cooperation with public safety partners, proposes to use this unique opportunity and flexible funding to serve people that are homeless, have a serious mental illness, and are involved or at risk of becoming involved in the justice system. In conjunction with the 2018 countywide Point in Time Count, a count was also conducted in the San Diego County jails. The survey of a sample population found that 27% of individuals in custody were unsheltered before they were arrested. People who experience homelessness, have a serious mental illness, and are involved in the justice system may need intensive support to access services, improve their chances for positive outcomes, and reduce their involvement in the justice system.

The service model proposed is a person-centered approach offering care coordination and service advocacy to help individuals that are homeless, have a serious mental illness, and are involved or at risk of becoming involved in the justice system access treatment and supportive services. Outreach, engagement, and related services will be provided through a Community Care Coordination (C3) framework. The C3 framework is being developed to work specifically with people who have been involved or are at risk of becoming involved in the justice system and embraces the intensive care coordination supports adopted in Whole Person Wellness. The model will include a clinician working with peer support specialists. This team will focus on connecting individuals to families, along with providing navigation of service systems, direct access to temporary housing and assistance in accessing permanent housing. Services will be evaluated to determine their effectiveness in reducing or avoiding criminal justice involvement and in increasing the number of impacted persons engaged in mental health treatment and

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housed. These state funds will be released on December 31, 2018 and are required to be encumbered or expended by June 30, 2020. Counties must submit a Letter of Interest and a Board Resolution regarding the use of the funds to the California Department of Health Care Services by September 25, 2018.

Homeless Emergency Aid Program (HEAP)

The California Homeless Coordinating and Financing Council (HCFC) has made \$500 million available in the State of California through the Homeless Emergency Aid Program (HEAP). HEAP is authorized by Senate Bill 850, which was signed into law by Governor Brown in June 2018. The HEAP block grant program is designed to provide direct assistance to cities and counties to provide immediate one-time funding for emergency homeless activities.

The most recent homeless Point in Time Count completed on January 26, 2018 identified 8,576 homeless persons in the region on a single night. Of those 4,990 were unsheltered. In the unincorporated area 445 unsheltered individuals were counted, a 38% increase from the previous year. The number of unsheltered persons exceeds the number of shelter beds available in the unincorporated area. According to the 2018 Housing Inventory County, there were 2,287 emergency beds in the region; however, none of these are in the unincorporated area.

Within the San Diego region, \$18.8 million is allocated to the region's CoC, the Regional Taskforce on the Homeless, to distribute to cities, the County and providers within the region via an application process. The State of California requires a shelter crisis declaration for each city or county applying for funds through the CoC and homeless service providers wishing to be considered eligible for the funds must have a shelter crisis declaration in the jurisdiction in which they provide services. Without a resolution, the application would be ruled ineligible and would not be considered for funding. The County of San Diego declaration of a shelter crisis represents the unincorporated areas of the County.

The County of San Diego continues to work collaboratively with the service provider community, as well as other government agencies and municipalities, to provide critical services such as homeless prevention, rapid re-housing, and emergency shelter which are proven to help break the cycle of homelessness in the region. Funding received would be used to augment and enhance the continuum of shelter and service options currently available in the unincorporated areas of San Diego County.

Live Well San Diego envisions a region where people are healthy, safe and thriving. This cannot be fully realized as long as we have people living on the streets. Today's action requests the Board adopt a Resolution to accept funding for outreach, engagement, and related services to serve people that are homeless, have a serious mental illness, and are involved or at risk of becoming involved in the justice system and authorize the procurement of comprehensive care coordination services. Additionally, today's action requests the Board adopt a Resolution declaring a Shelter Crisis in the unincorporated areas of the County of San Diego. This

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declaration will allow the County and providers operating in the County to apply for funds under the Homeless Emergency Aid Program.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed actions support the Building Better Health and Living Safely initiatives in the County of San Diego's 2018-2023 Strategic Plan, as well as the County's *Live Well San Diego* vision by ensuring that vulnerable populations have assistance and support to access services to most appropriately meet their needs, while working to reduce recidivism and protect public safety.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "H. Robbins-Meyer", with a stylized flourish at the end.

HELEN N. ROBBINS-MEYER
Chief Administrative Officer

ATTACHMENT(S)

Attachment A - AUTHORIZATION TO ACCEPT AND ADMINISTER STATE HOMELESS MENTALLY ILL OUTREACH AND TREATMENT FUNDS

Attachment B - A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO RELATING TO DECLARING A SHELTER CRISIS PURSUANT TO SB 850 IN THE UNINCORPORATED AREA OF SAN DIEGO COUNTY

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AGENDA ITEM INFORMATION SHEET

REQUIRES FOUR VOTES: ☒ Yes ☐ No

WRITTEN DISCLOSURE PER COUNTY CHARTER SECTION 1000.1 REQUIRED

☐ Yes ☒ No

PREVIOUS RELEVANT BOARD ACTIONS:

August 7, 2018 (6), Request for Authorization to Negotiate and Award Funding from the Innovative Housing Trust Fund and to Issue a Notice of Funding Availability for any Remaining Funds; March 13, 2018 (4), Request Board Authority to Implement Drug Medi-Cal Organized Delivery System; October 10, 2017 (10), Neighborhood Reinvestment Program Grants; October 10, 2017 (7), Second Reading to Adopt an Ordinance to Add Section 232.5 to Article XV of the San Diego County Administrative Code to Establish an Innovative Trust Fund; September 12, 2017 (4), Adopt an Ordinance to Add Section 232.5 to Article XV of the San Diego County Administrative Code to Establish an Innovative Trust Fund; June 20, 2017 (21), Innovative Housing Initiative – Tackling Homelessness and Affordability; May 2, 2017 (1), Stepping Up for Those with Mental Illness; December 13, 2016 (4), Authorization to Procure Services for Whole Person Wellness Pilot; November 15, 2016 (1), San Diego Is “Stepping Up” – A National Initiative to Reduce the Number of People with Mental Illness in Jails; June 28, 2016 (6), Authorization to Submit a Whole Person Care Pilot Proposal; February 2, 2016 (14), Board Direction to Establish Project One for All.

BOARD POLICIES APPLICABLE:

A-87 – Competitive Procurement
A-128 – Comprehensive Homeless Policy
B-29 – Fees, Grants, Revenue Contracts

BOARD POLICY STATEMENTS:

N/A

MANDATORY COMPLIANCE:

N/A

ORACLE AWARD NUMBER(S) AND CONTRACT AND/OR REQUISITION NUMBER(S):

N/A

ORIGINATING DEPARTMENT: Health and Human Services Agency

OTHER CONCURRENCE(S): Department of Purchasing and Contracting
Public Safety Group

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